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25X1 MEMORANDUM FOR:
Acting Legislative Counsel

25X1 FROM :
Assistant Legislative Counsel

SUBJECT : Comments on Graham Allison's
Memorandum to the DCI on Guidelines
for CIA Foreign Intelligence Activities

**ENTIRE PACKAGE
FILED GUIDELINES**

25X1 1. ☐ I have reviewed the 15 page memorandum that Mr. Allison wrote for the DCI. In all candor, the memorandum is repetitive and self-contradictory; it fails to leave the reader anyplace. Mr. Allison's own words all but preclude further commentary on his "guidelines" paper; to wit: "CIA already has a system of guidelines which is as thoughtful and effective a system of guidelines as there is for any major agency in Washington...." (See the middle paragraph of Page 8 of the attached memorandum.) Basically, all that Mr. Allison is suggesting is that the guidelines that already exist be broken into legislation, executive order and internal regulations. However, he fails to say which should be which.

25X1 2. ☐ I take strong exception to several of Mr. Allison's perceptions. He discusses the principle of a code of ethics and talks in terms of "lawful intelligence." Later in the same memorandum he points out that the actions surrounding the business of foreign intelligence are axiomatically illegal. He also talks about encouraging internal pride and at the same time seems to presume that CIA officers need to be told what is "right" from what is "wrong" (both legally and ethically). Admittedly, in today's world, perceptions of right and wrong may change over time. But I submit that carving rightness and wrongness into legislation, executive order and/or regulation (with or without the enablements for exception that Mr. Allison suggests) is not necessary or useful. In the DDO every employee already has to sign an "official conduct" form which spells out what he can and cannot do ethically. The ethical point that Mr. Allison altogether misses is that there should be an absolute and relentless demand for excruciating truthfulness both in intelligence reporting and in operational reporting. If that

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2
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